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Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11
TRSE-00 ACDA-12 /078 W
----------121492 131828Z /44
P R 131813Z SEP 78
FM AMEMBASSY BONN
TO USMISSION USBERLIN PRIORITY
INFO SECSTATE WASHDC 1848
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USNATO

C O N F I D E N T I A L BONN 16795

E.O. 11652: XGDS-1
TAGS: PGOV BQG
SUBJECT: FRG/GDR NEGOTIATIONS: HEILIGENSEE CROSSING POINT

REF: BONN 16603

BEGIN SUMMARY. THE FRG HAS INFORMED US IN THE BONN GROUP THAT THE FRG/GDR NEGOTIATIONS WERE CONTINUING SEPTEMBER 12, FOLLOWING GDR POLITBURO CONSIDERATION OF THE FRG PROPOSALS. ONE OF THE MOST DIFFICULT SUBJECTS WILL BE THE QUESTION WHETHER THE FRG OR THE BERLIN SENAT IS TO NEGOTIATE WITH THE GDR ON THE HEILIGENSEE CROSSING POINT. AS NOTED REFTEL, THIS CROSSING POINT IS TO BE USED NOT ONLY FOR FRG/BERLIN TRANSIT BUT FOR OTHER TRAFFIC AS WELL. THE FRG HAS REQUESTED ALLIED VIEWS AS TO WHAT COMPETENCE THE AK WILL ALLOW THE SENAT FOR NEGOTIATIONS WITH THE GDR. ACTION REQUESTED: SEE PARAGRAPH 5. END SUMMARY.
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1. AT THE SEPTEMBER 12 BONN GROUP MEETING, THE FRG REP (VON BRAUNMUEHL) SAID THAT THE GDR POLITBURO WAS TO CONSIDER THE FRG PROPOSALS (REFTEL) THE SAME DAY AND THE GAUS/NIER DISCUSSIONS WERETO CONTINUE LATER IN THE DAY.

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2. VON BRAUNMUEHL SAID THAT ONE OF THE MOST DIFFICULT POINTS TO BE NEGOTIATED WITH THE GDR WAS THAT OF THE HEILIGENSEE CROSSING POINT IN BERLIN. THE FRG WILL INSIST THAT THE CROSSING POINT BE INCORPORATED IN THE EXCHANGE OF LETTERS ON THE NORTHERN AUTOBAHN, ALTHOUGH THE GDR WILL PROBABLY RESIST THIS ON THE GROUND THAT THE CROSSING POINT SHOULD BE NEGOTIATED WITH THE BERLIN SENAT. THIS IS CONSISTENT WITH THE GDR'S WISH TO NEGOTIATE AS MUCH AS POSSIBLE WITH THE SENAT IN ORDER TO MINIMIZE THE COMPETENCE OF THE FRG FOR THOSE SUBJECTS WHICH DIRECTLY CONCERN BERLIN. ON THIS POINT, HOWEVER, THE FRG WILL STAND FIRM.

3. HE SAID THAT THERE WAS A SECOND ASPECT OF THE CROSSING POINT, HOWEVER, THAT OF THE USE OF THE CROSSING POINT FOR COMMERCIAL TRAFFIC BETWEEN THE GDR AND WEST BERLIN ("WECHSELVERKEHR") AND TRANSIT TRAFFIC TO NON-FRG POINTS, I.E., POLAND AND SCANDINAVIA. THE QA DOES NOT SPECIFY WHO SHOULD NEGOTIATE THESE SUBJECTS, THE FRG OR THE SENAT. HE ASKED WHETHER THE ALLIED KOMMANDATURA WOULD PERMIT THE SENAT TO NEGOTIATE WITH THE GDR FOR THE USE OF HEILIGENSEE FOR WECHSELVERKEHR AND NON-FRG TRANSIT TRAFFIC, INDICATING THAT IN 1975 THE AK HAD PREVIOUSLY SET STRICT LIMITS ON THE SENAT'S COMPETENCE FOR SUCH NEGOTIATIONS. HE INDICATED THAT THE FRG, FOR PURPOSES OF THE PRESENT NEGOTIATIONS WITH THE CONFIDENTIAL

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GDR, WOULD LIKE TO BE IN A POSITION TO SAY THAT THE ALLIES WOULD NOT REPEAT NOT PERMIT THE SENAT TO CONDUCT SUCH NEGOTIATIONS. AT THE SAME TIME, IF IT PROVES IMPOSSIBLE TO GET THE GDR TO AGREE, THE FRG MAY REQUEST THAT THE AK ALLOW THE SENAT TO NEGOTIATE THESE SUBJECTS WITH THE GDR.

4. ALL OF THE ALLIED REPS SAID THAT THEY WERE NOT FAMILIAR WITH DETAILS OF THE 1975 NEGOTIATIONS AND HAD NO INSTRUCTIONS ON THE SPECIFIC ISSUE OF THE SENAT'S COMPETENCE FOR THESE MATTERS. HOWEVER, IT WAS AGREED THAT THE FRG COULD SAY AS A NEGOTIATING TACTIC THAT THE ALLIES WOULD BE RELUCTANT TO CONTEMPLATE GIVING THE SENAT COMPETENCE TO NEGOTIATE THESE SUBJECTS WITH THE GDR. VON BRAUNMUEHL SAID THAT HE WOULD REPORT THE GDR REACTION WHEN IT WAS KNOWN.

5. ACTION REQUESTED: WE WOULD APPRECIATE USBER'S VIEWS AS TO WHETHER, IF THE FRG IS UNABLE TO NEGOTIATE THE QUESTION OF WECHSELVERKEHR AND NON-FRG TRANSIT TRAFFIC WITH THE GDR, THE AK WOULD BE PREPARED TO AUTHORIZE THE SENAT TO DO SO.

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